House Study Bill 702 - Introduced

HOUSE FILE

BY (PROPOSED COMMITTEE

ON EDUCATION BILL BY

CHAIRPERSON HITE)

A BILL FOR

- 1 An Act relating to education, including requirements related
- 2 to mandatory reporters, the department of education,
- 3 school districts, and accredited nonpublic schools, and the
- 4 responsibilities and membership of the board of educational
- 5 examiners, and including applicability provisions.
- 6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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- 1 Section 1. Section 232.69, subsection 1, unnumbered
- 2 paragraph 1, Code 2022, is amended to read as follows:
- 3 The classes of persons enumerated in this subsection shall
- 4 make a report within twenty-four hours and as provided in
- 5 section 232.70, of cases of child abuse. In addition, the
- 6 classes of persons enumerated in this subsection shall make a
- 7 report of abuse of a child who is under twelve years of age and
- 8 may make a report of abuse of a child who is twelve years of age
- 9 or older, which would be defined as child abuse under section
- 10 232.68, subsection 2, paragraph "a", subparagraph (3) or (5),
- 11 except that the abuse resulted from the acts or omissions of
- 12 a person other than a person responsible for the care of the
- 13 child.
- 14 Sec. 2. Section 232.70, subsection 6, Code 2022, is amended
- 15 by adding the following new paragraph:
- 16 NEW PARAGRAPH. Of. If the person making the report is a
- 17 licensed school employee who reasonably believes the person
- 18 responsible for the injury is a licensed school employee, the
- 19 identity of the licensed school employee the person making the
- 20 report believes is responsible for the injury.
- 21 Sec. 3. Section 256.9, Code 2022, is amended by adding the
- 22 following new subsection:
- 23 NEW SUBSECTION. 65. a. Develop and implement a process
- 24 for the reporting and investigation of any incident that
- 25 arises which may reasonably lead to the conclusion that a
- 26 licensed practitioner employed by the board of directors of a
- 27 school district or the authorities in charge of an accredited
- 28 nonpublic school has violated any law.
- 29 b. The process shall require the board of directors of a
- 30 school district and the authorities in charge of an accredited
- 31 nonpublic school to establish a committee to investigate
- 32 incidents that are reported pursuant to paragraph "a" and any
- 33 incidents that have not been reported but of which the board of
- 34 directors of the school district or the authorities in charge
- 35 of an accredited nonpublic school have knowledge. Half of the

1 members of the committee shall be individuals who reside within

- 2 the boundaries of the school district, if applicable, and who
- 3 are not a teacher or the spouse, parent, or child of a teacher;
- 4 a member of the board of directors of a school district or the
- 5 spouse, parent, or child of a member of the board of directors
- 6 of a school district; or a member of the authorities in charge
- 7 of an accredited nonpublic school or the spouse, parent, or
- 8 child of a member of the authorities in charge of an accredited
- 9 nonpublic school. The remaining members shall be selected from
- 10 among the following groups:
- 11 (1) Parents or guardians of children enrolled in the school
- 12 district or the accredited nonpublic school.
- 13 (2) Teachers.
- 14 (3) Administrators.
- 15 (4) Members of the board of directors of a school district
- 16 or the authorities in charge of an accredited nonpublic school,
- 17 as applicable.
- 18 c. The process shall require that as soon as practicable,
- 19 but in no event more than ten business days after an incident
- 20 is reported or the board of directors of the school district
- 21 or the authorities in charge of an accredited nonpublic school
- 22 learn of an incident, the committee shall meet to evaluate the
- 23 incident and determine whether the licensed practitioner should
- 24 be placed on administrative leave during the investigation of
- 25 the incident. If the committee determines that the incident
- 26 may have occurred, the committee shall notify the board of
- 27 directors of the school district or the authorities in charge
- 28 of an accredited nonpublic school and shall investigate the
- 29 incident to determine what, if any, action the committee will
- 30 recommend the board of directors of the school district or the
- 31 authorities in charge of an accredited nonpublic school take
- 32 with respect to the incident.
- 33 d. The process shall require the board of directors of a
- 34 school district or the authorities in charge of an accredited
- 35 nonpublic school to report the existence and nature of an

- 1 incident to the board of educational examiners and a local law
- 2 enforcement agency after the committee notifies the board or
- 3 the authorities in charge of an accredited nonpublic school
- 4 that the incident may have occurred.
- 5 e. The process shall prohibit the board of directors of a
- 6 school district or the authorities in charge of an accredited
- 7 nonpublic school from entering into any of the following
- 8 agreements:
- 9 (1) An agreement that prohibits the board of directors
- 10 of the school district or the authorities in charge of an
- 11 accredited nonpublic school, an employee of the school district
- 12 or the accredited nonpublic school, a contractor of the school
- 13 district or the accredited nonpublic school, or a member of
- 14 the committee from discussing an incident, past performance
- 15 actions, or past allegations of wrongdoing with any government
- 16 agent, government officer, or any potential employer.
- 17 (2) An agreement that waives the liability of the licensed
- 18 practitioner related to or arising from an incident, past
- 19 performance actions, or past allegations of wrongdoing.
- 20 f. The board of directors of a school district or the
- 21 authorities in charge of an accredited nonpublic school,
- 22 employees of the school district or the accredited nonpublic
- 23 school, contractors of the school district or the accredited
- 24 nonpublic school, and the members of the committee shall be
- 25 immune from any civil liability arising from discussing an
- 26 incident, past performance actions, or past allegations of
- 27 wrongdoing with any government agent, government officer, or
- 28 any potential employer.
- 29 g. The process shall require the board of directors of a
- 30 school district or the authorities in charge of an accredited
- 31 nonpublic school to collect and retain a written record of all
- 32 incidents that are reported pursuant to paragraph "a" and any
- 33 incidents that have not been reported but of which the board of
- 34 directors of the school district or the authorities in charge
- 35 of an accredited nonpublic school have knowledge.

- 1 h. An incident reported to the board of directors of a
 2 school district, and any incident that has not been reported
 3 but that the board of directors has knowledge of, and all
- 4 records related to the incident, including the records and
- 5 proceedings of the committee, are not subject to chapter 22.
- 6 i. If a court finds that the board of directors of a
- 7 school district or the authorities in charge of an accredited
- 8 nonpublic school has failed to follow the process established
- 9 by this subsection regarding an incident, or the investigation
- 10 of the incident, the court shall assess a civil penalty against
- ll an administrator of the school district or the accredited
- 12 nonpublic school who failed to ensure compliance with the
- 13 process of not more than five thousand dollars. Payments of
- 14 the civil penalty provided in this paragraph shall be remitted
- 15 to the treasurer of state for deposit in the general fund of
- 16 the state.
- j. If a court finds that the board of directors of a
- 18 school district or the authorities in charge of an accredited
- 19 nonpublic school has intentionally concealed, or attempted to
- 20 conceal, an incident, or the investigation of the incident, the
- 21 court shall assess a civil penalty against an administrator
- 22 of the school district or the accredited nonpublic school who
- 23 assisted in the concealment, or attempted concealment, of an
- 24 incident or an investigation of an incident of not more than
- 25 ten thousand dollars. Payments of the civil penalty provided
- 26 in this paragraph shall be remitted to the treasurer of state
- 27 for deposit in the general fund of the state.
- Sec. 4. Section 272.2, subsection 14, Code 2022, is amended
- 29 by adding the following new paragraph:
- NEW PARAGRAPH. f. For offenses that are not enumerated in
- 31 paragraph "b", the board shall suspend the license of a teacher
- 32 who is convicted of an aggravated misdemeanor or a more serious
- 33 offense. Rules adopted in accordance with this paragraph shall
- 34 provide that in determining the duration of the suspension, the
- 35 board shall consider the nature and seriousness of the founded

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- 1 abuse or offense in relation to the teacher's position and
- 2 the likelihood that the teacher will commit the same abuse or
- 3 offense again.
- 4 Sec. 5. Section 272.2, subsection 15, Code 2022, is amended
- 5 to read as follows:
- 6 15. a. Adopt rules that require specificity in written
- 7 complaints that are filed by individuals who have personal
- 8 knowledge of an alleged violation and which are accepted by
- 9 the board, provide that the jurisdictional requirements as set
- 10 by the board in administrative rule are met on the face of the
- 11 complaint before initiating an investigation of allegations,
- 12 provide that any investigation be limited to the allegations
- 13 contained on the face of the complaint, provide for an adequate
- 14 interval between the receipt of a complaint and public notice
- 15 of the complaint, permit parties to a complaint to mutually
- 16 agree to a resolution of the complaint filed with the board,
- 17 allow the respondent the right to review any investigative
- 18 report upon a finding of probable cause for further action by
- 19 the board, require that the conduct providing the basis for
- 20 the complaint occurred within three years of discovery of the
- 21 event by the complainant unless good cause can be shown for
- 22 an extension of this limitation, and require complaints to be
- 23 resolved within one hundred eighty days unless good cause can
- 24 be shown for an extension of this limitation.
- 25 b. Adopt rules that require the collection and retention of
- 26 written complaints that are filed. If the board determines a
- 27 written complaint is not founded, the complaint and all records
- 28 related to the complaint shall be kept confidential and are not
- 29 subject to chapter 22.
- 30 c. Adopt rules that require the board to notify the school
- 31 that employs, or is seeking to employ, a teacher who is the
- 32 subject of an investigation initiated under paragraph "a", of
- 33 the existence and nature of the written complaint filed against
- 34 the teacher.
- 35 d. Adopt rules that require the evaluation of complaints

- 1 that did not result in any discipline or sanction if similar
- 2 complaints are filed against the same teacher by individuals
- 3 who have personal knowledge of an alleged violation.
- 4 e. Adopt rules that provide that if a licensed practitioner
- 5 is required to take a course designed to prevent future
- 6 violations, the licensed practitioner shall not be required to
- 7 complete a course that is offered by a specific person.
- 8 Sec. 6. Section 272.3, Code 2022, is amended to read as
- 9 follows:
- 10 272.3 Membership.
- 11 1. The board of educational examiners consists of twelve
- 12 members. Two must At least six shall be members of the general
- 13 public, one must shall be the director of the department of
- 14 education or the director's designee, and the remaining nine
- 15 members must at least four shall be licensed practitioners.
- 16 One of the public members shall have served on a school board.
- 17 The public members shall never have held a practitioner's
- 18 license, but shall have a demonstrated interest in education
- 19 shall have a demonstrated interest in education, but shall
- 20 not have held a practitioner's license, served on a school
- 21 board, or been employed by a school. The nine licensed
- 22 practitioners shall be selected from among the following areas
- 23 and specialties of the teaching profession:
- 24 a. Elementary teachers.
- 25 b. Secondary teachers.
- 26 c. Special education or other similar teachers.
- 27 d. Counselors or other special purpose practitioners.
- 28 e. Administrators.
- 29 f. School service personnel.
- 30 2. A majority of the licensed practitioner members shall
- 31 be nonadministrative practitioners. Four At least one of
- 32 the licensed practitioner members shall be administrators an
- 33 administrator. Membership of the board shall comply with the
- 34 requirements of sections 69.16 and 69.16A. A quorum of the
- 35 board shall consist of six members. Members shall elect a

- 1 chairperson of the board. Members, except for the director of
- 2 the department of education or the director's designee, shall
- 3 be appointed by the governor subject to confirmation by the
- 4 senate.
- 5 Sec. 7. Section 272.4, subsection 1, unnumbered paragraph
- 6 1, Code 2022, is amended to read as follows:
- 7 Members, except for the director of the department of
- 8 education or the director's designee, shall be appointed to
- 9 serve staggered terms of four years. A member shall not serve
- 10 more than two consecutive terms, except for the director of the
- 11 department of education or the director's designee, who shall
- 12 serve until the director's term of office expires. A member of
- 13 the board, except for the two public members and the director
- 14 of the department of education or the director's designee,
- 15 shall hold a valid practitioner's license during the member's
- 16 term of office. A vacancy exists when any of the following
- 17 occur:
- 18 Sec. 8. Section 279.69, Code 2022, is amended by adding the
- 19 following new subsection:
- 20 NEW SUBSECTION. 1A. Prior to hiring an individual who
- 21 is subject to a background investigation pursuant to section
- 22 272.2, subsection 17, or section 279.13, subsection 1, a school
- 23 district shall contact the board of educational examiners to
- 24 determine if the individual is the subject of an investigation
- 25 initiated under section 272.2, subsection 15.
- Sec. 9. NEW SECTION. 280.32 Incidents related to licensed
- 27 practitioners reporting and investigation.
- 28 The board of directors of a school district and the
- 29 authorities in charge of each accredited nonpublic school shall
- 30 follow the process created by the department of education
- 31 pursuant to section 256.9, subsection 65, related to the
- 32 reporting and investigation of an incident where a licensed
- 33 practitioner may have violated a law.
- 34 Sec. 10. APPLICABILITY. The following apply to
- 35 appointments to the board of educational examiners made on or

1 after the effective date of this Act:

- The section of this Act amending section 272.3.
- The section of this Act amending section 272.4.
- 4 EXPLANATION
- 5 The inclusion of this explanation does not constitute agreement with 6 the explanation's substance by the members of the general assembly.
- 7 This bill relates to education, including requirements
- 8 related to mandatory reporters, the department of education
- 9 (DOE), school districts, and accredited nonpublic schools, and
- 10 the responsibilities and membership of the board of educational
- 11 examiners (BOEE).
- 12 Current Code section 232.69 (mandatory and permissive
- 13 reporters) requires certain persons to report cases of abuse
- 14 of a child who is under 12 years of age and authorizes those
- 15 persons to make a report of abuse of a child who is 12 years
- 16 of age or older. The bill requires the persons governed by
- 17 Code section 232.69 to make a report of the abuse of a child,
- 18 regardless of whether the child is 12 years of age or older.
- 19 The bill also requires that if the person making the report is
- 20 a licensed school employee who reasonably believes the person
- 21 responsible for the injury is a licensed school employee, the
- 22 person making the report shall identify the licensed school
- 23 employee when making the report.
- 24 The bill requires the DOE to develop and implement a
- 25 process for the reporting and investigation of any incident
- 26 that arises which may reasonably lead to the conclusion that
- 27 a licensed practitioner employed by the board of directors
- 28 of a school district or the authorities in charge of an
- 29 accredited nonpublic school has violated any law. The bill
- 30 establishes that the process requires the creation of a
- 31 committee to investigate these incidents. The bill establishes
- 32 the composition of the membership of the committee. The bill
- 33 requires the committee to meet to evaluate the incident and
- 34 determine whether the licensed practitioner should be placed
- 35 on administrative leave during the investigation. The bill

1 provides for when incidents shall be reported and the persons 2 to whom incidents shall be reported. The bill prohibits the 3 board or the authorities in charge of an accredited nonpublic 4 school from entering into certain specified contracts related 5 to incidents. The bill immunizes the board or the authorities 6 in charge of an accredited nonpublic school, the board's or 7 the accredited nonpublic school's employees and contractors, 8 and the members of the committee against any civil liability 9 arising from discussing a complaint with certain specified 10 persons. The bill provides that the process shall require 11 the board or the authorities in charge of an accredited 12 nonpublic school to collect and retain a written record of 13 incidents. The bill provides that incidents and records 14 related to incidents maintained by the board are not subject 15 to Code chapter 22 (open records). The bill provides for the 16 administrator of a school district or an accredited nonpublic 17 school to be assessed a civil penalty not to exceed \$5,000 18 if the administrator fails to follow the process relating 19 to incidents, and a civil penalty not to exceed \$10,000 if 20 the administrator assists in the concealment, or attempted 21 concealment, of an incident or the investigation of an 22 incident. 23 Current Code section 272.2(14)(b) requires the BOEE to 24 disqualify an applicant for a license or revoke the license 25 of a person for entering a plea of guilty to, or being found 26 guilty of, certain specified offenses. The bill requires the 27 BOEE to suspend the license of a teacher who has been convicted 28 of an aggravated misdemeanor or a more serious offense, unless 29 that offense is covered by Code section 272.2(14)(b). 30 Current law requires the BOEE to adopt rules related to 31 complaints that are filed by individuals who have personal 32 knowledge of an alleged violation and the investigation of 33 those complaints. The bill requires the BOEE to adopt rules

34 that require the collection and retention of those complaints 35 and the evaluation of complaints that did not result in any

- 1 discipline if similar complaints are filed against the teacher.
- 2 The bill also provides that if a licensed practitioner
- 3 is required to take a course designed to prevent future
- 4 violations, the licensed practitioner shall not be required to
- 5 complete a course that is offered by a specific person. The
- 6 bill requires the BOEE to adopt rules that require the BOEE
- 7 to notify the school that employs, or is seeking to employ, a
- 8 teacher who is the subject of an investigation of the existence
- 9 and nature of the complaint filed against the teacher.
- 10 Additionally, the bill requires a school district to contact
- 11 the BOEE to determine if certain specified individuals are the
- 12 subject of an investigation prior to hiring the individual.
- Current law provides that the BOEE consists of 12 members,
- 14 including 2 members of the general public, 1 member who is
- 15 the director of the DOE or the director's designee, and 9
- 16 members who are licensed practitioners. The bill modifies this
- 17 provision to require that at least six members of the BOEE be
- 18 members of the general public and that at least four members
- 19 be licensed practitioners. The bill provides that the public
- 20 members shall have a demonstrated interest in education, but
- 21 shall not have held a practitioner's license, served on a
- 22 school board, or been employed by a school. The bill provides
- 23 that these modifications apply to appointments to the BOEE made
- 24 on or after the effective date of the bill.